

Message Text

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ACTION H-02

INFO OCT-01 EUR-12 IO-13 ISO-00 L-03 AF-10 ARA-10
EA-10 NEA-10 CIAE-00 INR-10 NSAE-00 PA-01 ICA-11
/093 W

-----022908 180951Z /11

R 180925Z AUG 78
FM AMEMBASSY BONN
TO SECSTATE WASHDC 1173
INFO USMISSION USBERLIN
AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION USNATO
USMISSION GENEVA
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 BONN 15043

E.O. 11652: GDS
TAGS: PGOV BQG
SUBJECT: SOVIET PROTEST OF FRG DELEGATION TO INTER-
PARLIAMENTARY UNION MEETING

REFS: (A) STATE 51858; (B) BONN 3913

1. AT THE AUGUST 16 BONN GROUP MEETING IT WAS LEARNED
THAT THE SOVIETS HAVE PROTESTED THE COMPOSITION OF THE
FRG DELEGATION TO THE 65TH ANNUAL CONFERENCE OF THE
INTERPARLIAMENTARY UNION (IPU), TO BE HELD SEPTEMBER 3-
14 IN BONN. THE FRG REP (VON BRAUNMUEHL) DISTRIBUTED THE
TEXT OF A TELEGRAM FROM MOSCOW TO THE PRESIDENT OF THE
INTERPARLIAMENTARY COUNCIL AND THE SECRETARY GENERAL
OF THE INTERPARLIAMENTARY UNION. THE UK REP (EYERS)
SAID HE HAD WORD THAT THE SAME PROTEST HAD BEEN RECEIVED
IN LONDON BUT HE HAD NOT YET RECEIVED A TEXT.

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2. THE FRG TEXT IS SIMILAR TO A PROTEST THE SOVIETS
MADE AT THE SEPTEMBER 1977 IPU MEETING IN SOFIA.

BEGIN TEXT

THE PARLIAMENTARY GROUP OF THE USSR AGAIN DRAWS

THE ATTENTION OF THE LEADERS OF THE INTERPARLIAMENTARY UNION TO THE ILLEGAL ACTIONS OF THE PARLIAMENTARY GROUP OF THE FEDERAL REPUBLIC OF GERMANY WHICH, AS HAS BEEN LEARNED, HAS PLACED AT THE HEAD OF ITS DELEGATION TO THE 65TH INTERPARLIAMENTARY CONFERENCE MR. AMREHN WHO RESIDES PERMANENTLY IN WEST BERLIN AND WHO IS NOT AND CANNOT BE A DEPUTY OF THE BUNDESTAG OF THE FRG. IN ACCORDANCE WITH ARTICLE 3 (2) OF THE UNION'S STATUTES, A NATIONAL GROUP MUST BE FORMED OF MEMBERS OF A PARLIAMENT OF A SOVEREIGN STATE OF WHICH THEY REPRESENT THE POPULATION AND ON THE TERRITORY OF WHICH THEY FUNCTION. IN TURN ARTICLE 7 (A) PROVIDES THAT ONLY THE MEMBERS OF THE NATIONAL PARLIAMENT OF THE COUNTRY ARE ENTITLED TO BE MEMBERS OF THE NATIONAL GROUP. THE QUADRIPARTITE AGREEMENT OF SEPTEMBER 3, 1971, CLEARLY ESTABLISHED THE PRINCIPLE WHEREBY WEST BERLIN IS NOT A CONSTITUENT PART OF THE FRG AND IS NOT GOVERNED BY IT. UNDER THIS PRINCIPLE THE BUNDESTAG OF THE FRG DOES NOT REPRESENT THE POPULATION OF WEST BERLIN AND IS NOT ENTITLED TO ACT IN ITS TERRITORY. THUS THE APPOINTMENT OF MR. AMREHN AS LEADER OF THE DELEGATION OF THE FRG IS IN NO WAY CONSISTENT WITH THE LEGAL AND REAL STATUS OF WEST BERLIN AND IS A GROSS VIOLATION OF THE ABOVE-MENTIONED ARTICLES OF THE STATUTES OF THE INTERPARLIAMENTARY UNION. THE ATTEMPTS OF THE PARLIAMENTARY GROUP OF THE FRG TO ACT BY CIRCUMVENTING THE INTER-CONFIDENTIAL

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NATIONAL TREATIES AND AGREEMENTS SIGNED AND BY VIOLATING THE STATUTES OF THE INTERPARLIAMENTARY UNION DIRECTLY

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INFO USMISSION USBERLIN
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C O N F I D E N T I A L SECTION 02 OF 02 BONN 15043

PREJUDICE THE INTERESTS OF DETENTE AND THE EFFORTS TO
STRENGTHEN COOPERATION WITHIN THE UNION, JEOPARDIZE THE
PRESTIGE OF THIS HIGH INTERNATIONAL FORUM OF
PARLIAMENTARIANS AND COMPLICATE THE WORK OF THE 65TH
INTERPARLIAMENTARY CONFERENCE.

THE USSR GROUP CONSIDERS THAT THE LEADERS OF THE
IPU MUST TAKE THE NECESSARY MEASURES SO AS NOT TO ALLOW
WITHIN THE UNION VIOLATIONS OF THE NORMS OF INTER-
NATIONAL LAW IN FORCE AND SO THAT THE
PARLIAMENTARY GROUP OF THE FRG RESPECTS THE
STATUTES OF THE ORGANIZATION WHICH WERE SOLEMNLY ADOPTED
WITH THE UNANIMITY OF ALL THE NATIONAL GROUPS OF THE
UNION. THE PARLIAMENTARY GROUP OF THE USSR REQUESTS
THAT THIS LETTER BE BROUGHT TO THE KNOWLEDGE OF ALL THE
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MEMBERS OF THE INTERPARLIAMENTARY UNION.

END TEXT

3. WE ASSUME THAT THE APPROACH AGREED TO BEFORE THE
LAST IPU MEETING IN MARCH (REFTELS) WOULD BE APPLICABLE
IN THE PRESENT CASE. VON BRAUNMUEHL HAS, IN FACT,
ASKED FOR AN ALLIED INTERVENTION IN THIS MATTER ALONG
THE LINES AGREED FOR LISBON. THE DEPARTMENT
MAY WISH TO CONSIDER SOME OF THE MODALITIES OF
IMPLEMENTATION, FOR EXAMPLE, WHETHER THE US DELEGATION
SHOULD BE BRIEFED IN WASHINGTON OR BONN.

4. ACTION REQUESTED: DEPARTMENT'S GUIDANCE.
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